

TERMS OF REFERENCE



SCM /Tender Ref #: DPME09/2019-2020

Request for proposals for:	Appointment of a service provider to conduct research on pharmaceutical pricing
Request for proposals for.	policies

Bid closing date and time as well as the date and time of briefing session (if any) are indicated on the attached SBD1. Quotations / proposals received after the closing date and time indicated on SBD 1 will not be accepted.

Bidders must provide one original and 5 (five) copies of proposals submitted.

Only 1 (one) original price proposal and SBDs are required.

Estimated project start date:	Expected project duration (Months)
June 2019	4 Months

1. BID INFORMATION

Information and guidelines on the format and delivery of bids are contained in the attached bid documents. Please take note of the closing date and date of compulsory briefing session (if any).

2. PROPOSAL FORMAT

A detailed proposal in response to this ToR must be submitted. The proposal should contain all the information required to evaluate the bid against the requirements stipulated in this terms of reference. The following must be attached to the proposal as annexures:

- Annexure B1: Proposed team (Must use attached Excel template)
- Annexure B2: Summary of past experience of team members (Must use attached Excel template)
- Annexure B3: Deliverables and allocation of time to team members (Must use attached Excel template).
- **Annexure B4:** Pricing information. Price proposals must <u>include VAT</u> and should be fully inclusive to deliver the <u>all outputs</u> indicated in the terms of reference (Must use attached Excel template).
- The published terms of reference (this document, including Annexure A to this document).
- All other forms / certificates required (see bid documents).

3. CONDITIONS OF BID

Detailed conditions applicable to all bids are contained in the bid documents accompanying this Terms of Reference. Only suppliers that meet all the requirements stipulated in the terms of reference and bid documents will be considered.

No late bids will be accepted. Only bids from service providers that attended the compulsory briefing session (if specified above) will be considered. Bids must be valid for a minimum period of 120 days after the closing date.

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Initials of specification committee members:	 			
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1. BACKGROUND

1.1 BACKGROUND INFORMATION AND RATIONALE

The National Development Plan 2030 (NDP 2030) notes that since 1994 South Africa's health system has been subject to poor performance, despite good policy and relatively high spending as a proportion of GDP. Services in South Africa's health system are fragmented between the public and private sectors with imbalances evident in the spending, distribution and quality of services provided by the two sectors. The NDP further advocates the need for achieving a health system that works for everyone, providing quality care for all and producing positive health outcomes. While the NDP is comprehensive in its approach, there are certain areas that have not been adequately addressed including issues around pharmaceuticals. The work outlined in this proposal serves to plug that gap and proceed with a comprehensive analysis of the role of pharmaceuticals in achieving the goals of universal health coverage. This will complement the work currently in the NDP chapter on health.

Pharmaceuticals play a crucial role in the health value-chain as they are an important part of the building blocks towards the achievement of universal health coverage and the implementation of the National Health Insurance (NHI). The White Paper on the NHI identifies the need to improve the access to a full range of essential medicines and other medical supplies available to public health facilities at all times. This positions pharmaceuticals as one of the essential building blocks towards the realisation of government's key priorities of a long and healthy life for all. However, despite its importance in the health sector, the pharmaceutical sector reflects deficiencies in terms of medicine stock-outs in public health facilities, the high prices of medicines, poor competition between generic medicine manufacturers, a weak patent examination system which impacts negatively on competition in the industry and acts as barriers to entry, and further, the increasing prices of medicines and the poor investment for the manufacturing of pharmaceutical products locally.

1.2 PROBLEM STATEMENT: THE PRICING OF MEDICINES

There is broader contention that the cost of medicines is an important cost driver in the healthcare sector. Price is not the only component in the access to health. There are other fundamental components such as regulatory, infrastructure, and functioning supply chains which are critical to effective and efficient healthcare delivery, the sustainability of the healthcare system – and the national economy. These outcomes depend significantly on the availability of affordable medicines. The pricing of medicines is an issue of great social, political and economic significance across the world.

Since 1996 South Africa has been engaged in the implementation of a National Drug Policy, with highly publicised challenges mounted by the pharmaceutical industry to the initial interventions. As part of a multi-pronged approach to address the cost and access of medicines, the Department of Health introduced a Single Exit Price (SEP) mechanism for all medicines in the private health care sector in 2004. This was aimed at regulating the sale price of products by manufacturers and importers to all their customers regardless of the size of the order and disallowed discounts to ensure transparent pricing practices for the industry. This meant that drug manufacturers could only sell their products at one price to all their customers, regardless of the nature of the customer's order size and consumption levels. The mechanism was also meant to promote the use of generics. Manufacturers' discounts and payment of incentives in the pharmaceutical industry meant pharmacies and dispensing doctors were capitalising on these incentives, while the customers/patients were not benefiting from these savings. It also implicitly promoted the use of these profitable products at the expense of generics which are much cheaper. There is also an argument that "weak" patent applications for pharmaceutical product patents are granted and that such patents act as barriers to entry, thereby preventing competition and raising prices.

1.3 OBJECTIVES AND SCOPE OF PROJECT

The overall aim of this assignment is to examine which factors are driving up the cost of medicines in SA and how this impacts on achievement of universal health care coverage goals.

The focus is on exploring pharmaceutical pricing policies and the related legislation within which they operate.

The specific objectives are to:

- 1.3.1 Scope and analyse the existing literature on the drivers influencing the cost of medicines, explicating the current debates and arguments on this matter.
- 1.3.2 Scope and analyse the policy, legislation and regulatory framework that governs the pharmaceutical industry, specifically the following, but not limited to these areas
 - 1.3.2.1 Examine patent applications for pharmaceutical products and the allegations of abuse of market dominance by patent holding companies and its impact on the cost of medicine.
 - 1.3.2.2 Reflect on the factors contributing to poor investment in the pharmaceuticals industry; and
 - 1.3.2.3 Reflect on the link (if any) between health policies and industrial policies aimed at stimulating and/or protecting local manufacturing.
- 1.3.3 Undertake an international benchmarking analysis in this area, using both developed and developing countries as case studies.

1.4 PROPOSED METHODOLOGY / APPROACH

This research study is a mixed method approach, using both quantitative and qualitative data analysis with metaanalysis of existing data, information and research residing with different agencies. The following components are outlined, and bidders are required to elaborate further on how data will be sourced in their proposals where feasible:

- 1.4.1 Review existing research undertaken in South Africa on the pricing of medicines
 - 1.4.1.1 Develop an analytical framework that examines the factors that affect the pricing of medicines in South Africa.
 - 1.4.1. 2 Provide two case studies of how middle-income countries e.g. India and Brazil have dealt with this challenge outlined above.
- 1.4.2 Suppliers must provide detailed information on how they will manage this project, including:
 - 1.4.2.1 The project approach and project methodology, potential risks and risk management approach.
 - 1.4.2.2 A project plan with a detailed breakdown of the projected time frames of activities (duration of tasks in work days).

Project Governance:

The objective of the Steering Committee (SC) is to provide input on content to ensure a high quality research output and recommendations. The SC may comprise of representatives from the following: Department of Planning Monitoring and Evaluation, Department of Health, National Treasury, Department of Trade and Industry, Economic Development Department and Department of Science and Technology.

1.5 DELIVERABLES AND TIME FRAMES

It is anticipated that the project will be concluded in approximately Four (4) months, starting May 2019. Overall, the deliverables for this project require completing a scoping exercise that reflect different arguments and debates on this matter as well as drawing a conclusion from these of what are the most important factors that drives the cost of medicine in SA. The arguments and identified factors must be documented in plain English.

The service provider will be expected to amongst others deliver:

- 1.5.2 A report with an executive summary covering the following,
- 1.5.2.1 The scoping exercise of the existing literature on the drivers influencing the cost of medicines.
- 1.5.2.2 The policy, legislation and regulatory framework that governs the pharmaceutical industry, looking at what exists and the limitations of the frameworks
- 1.5.2.3 International case studies using developing countries viz. India and Brazil, comparing them with South Africa to serve as examples of options for South Africa
- 1.5.2.4 Undertake an analysis and reflections on the gaps.
- 1.5.2. Presentation of the report.

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Description	Expected date	% of project (Payment)
Sign SLA	June 2019	
Inception Meeting	July 2019	
Submission of Inception Report	August 2019	10%
Submit Draft 1	September 2019	40%
Final report with executive summary	October 2019	30%
Presentation	October 2019	20%

2. EXPERIENCE / SKILLS / TEAM COMPOSITION / PAST PERFORMANCE

The attached spread sheet <u>must</u> be used to summarise qualifications, skills and past experience and to cost the proposal.

2.1. Team composition

2.1.1. Empowerment requirements

The proposed team must meet the following empowerment requirements:

- **Black PDI%:** At least 30% of the person-days required to complete this project must be allocated to Previously Disadvantaged Individuals (PDIs)¹; and
- **Gender%:** At least 40% of the person-days required to complete this project must be allocated to women; and
- Youth%: At least 30% of the person-days required to complete this project must be allocated to youth (persons aged 35 or younger); and
- **Empowerment spend**: At least 30% of the fully inclusive resource cost for all deliverables must be allocated to Black PDIs.

Annexure B1 must be completed and the required details of each team member must be provided. Team members indicated in the proposal must be available for the duration of the project and must play a meaningful role in the project. Replacement of team members may only be done in consultation with DPME and replacement team members must have the same PDI profile as well as qualifications / experience as those they are replacing.

2.1.2. Qualifications and Experience required

Bidders will demonstrate adequate experience through the number, types and geographical spread of projects/assignments undertaken. The attached template must be used to summarise experience and the proposal must contain details about projects worked on including roles, cost and duration as well as names and contact persons at contracting party.

The Team Leader should have a Masters degree in Public Health, health economics or the pharmaceuticals field. Other relevant qualifications amongst the team members are relevant post-graduate qualifications and experience in quantitative and qualitative research, project management, economic as well as industrial policy analysis.

¹ By Black PDIs we mean South African citizens who are Black, Indian, or Coloured.			
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Roles*	Qualifications	Experience
Lead Researcher (Team	Minimum: Masters degree in	Minimum: has worked on at least 3
Leader)	Public Health	health research projects at a national
	Advantage: Doctorate	level. With at least 10 years work
		experience and at least 15 years in
		the indicated sector.
Sector Expert - Health	Minimum: honours degree	Minimum: 5 years total work
	Advantage: Masters degree and	experience and at least 10 years in
	Doctorate	the indicated sector.
Researcher	Minimum: honours degree	Minimum: 5 years total work
	Advantage: Masters degree and	experience and at least 10 years in
	Doctorate	the indicated sector.

^{*} One team member can have more than one of the roles indicated.

2.2. Confirmation of experience, qualification and availability

This specific assignment requires knowledge and experience of the following:

- Public health
- Health economics
- Health policies
- Competition policy
- Pharmaceutical industry
- Regulatory framework on medicines

The following must be submitted for each of the proposed team members:

- Written confirmation of availability (signed by the proposed team member) for the expected duration of the project of to produce the deliverable(s) as indicated in Annexure B.
- Detailed CV indicating qualifications, previous experience as well as letters of reference (references must be contactable).
- Copies of qualifications.

DPME reserves the right to verify all qualifications through the South African Qualifications Authority and to verify experience indicated on CVs with third parties.

2.3. Past performance

The past performance of bidders in executing similar projects will be evaluated using the references supplied by bidders as well as any other information available to the panel. Below satisfactory performance on a particular project may only be considered if such performance was communicated to the bidder by the contracting party and the bidder was given a reasonable opportunity to correct any deficiencies highlighted by the contracting party. The Department reserves the right to reject a bid if the service provider failed to perform satisfactorily on similar projects.

2.4. Project management

The bid proposal submitted by the bidder must include a detailed project plan. As summary of deliverable dates must be included in Annexure B3. The start of the project will depend on the DPME procurement process. The total duration of the project as indicated in the bidder's proposal is binding (except for delays due to circumstance beyond the bidder's control).

Bidders must demonstrate effective project management, where high volumes of data and information is generated, as well as when engagements with key high level stakeholders are critical. This entails effective use of all resources necessary to see this research project through to completion within the timeframes.

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^{**} Score will be combined for all experts – All experts must meet minimum criteria stipulated above to receive a score of 3.

Bidders must clearly demonstrate adequate and functional project management capacity as required for deliverables outlined in paragraph 5, including the following project management skills:

- Managing research-specific projects
- Resource allocation aligned to deliverables
- Anticipating and mitigating risks
- Managing and leading a team
- Effective time management
- Financial/budget management
- Meeting deliverables within cost and timeframes
- Progress reporting
- Effective data and information management by using appropriate tools

3. COSTING METHODOLOGY

Prices must be <u>inclusive of VAT</u> (if VAT registered) and must include <u>all costs to fully execute all deliverables</u> indicated in this ToR. No variation in contract price will be permitted. Annexure B4 must be used to summarise costing.

4. EVALUATION OF BIDS

4.1. Administrative requirements

Annexures B1 to B4 <u>must</u> be completed using Microsoft Excel or compatible software. Annexures completed by hand (in writing) will not be accepted and such bids will be regarded as administratively non-compliant.

Only bids / quotes that comply with all administrative requirements and that submitted all required bid documents (acceptable bids) will be considered during the functional evaluation phase. Only acceptable bids / quotes will be scored by the Bid Evaluation Committee against the functional criteria indicated in this Terms of Reference.

4.2. Scoring of bids (functional criteria)

The following weighting and scoring system will be applied to the evaluation of all functional criteria:

Weight allocation	Scoring system
1 – Value adding requirement (minimum score of 2)	1 – Does not comply with the requirements
3 – Important requirement (minimum score of 6 or 9)	2 – Partial compliance with requirements
5 – Essential requirement / integral part of project	3 – Full compliance with requirements
(minimum score of 15)	4 – Exceeds requirements

Score per criteria: The final score obtained by a bidder for each criteria will be calculated by multiplying the <u>weight</u> and the <u>score indicated by each Bid Evaluation Panel member</u> and then by averaging the scores of all panel members. The average score per criteria is expressed as a number.

The **overall score** obtained by a bidder (expressed as a percentage) will be calculated as follows:

Overall Score (%) =
$$\frac{Sum\ of\ average\ scores\ for\ all\ criteria}{Sum\ of\ weights\ X\ 4}$$
 X 100

4.3. Functional evaluation Part 1 – Quantitative criteria

<u>Part 1: Minimum functional requirements</u>: Only bids that scored at least the minimum score <u>for each criteria</u> will proceed to functional evaluation part 2. In cases where bidders submitted insufficient <u>evidence</u> or where <u>evidence</u> is ambiguous, bidders <u>may</u> be requested to provide additional <u>evidence</u> and <u>may</u> be rescored based on this information. Additional information submitted may only be used as evidence to substantiate what is already contained in the proposal. The costing and content of proposals may not be amended.

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Fund	ctional Evaluation Criteria	Weight	Min. Score
1.1	 Team composition (par 2.1.1 of ToR and Annexures B and B1): 1= Proposed team does not meet the empowerment criteria. 3= Proposed team meets the empowerment criteria. 4= Proposed team meets the empowerment criteria and achieved 50% or more in at least 2 criteria. 	3	9
1.2	 Lead Researcher (Team Leader) (par 2.1.2 of ToR): 1= The team leader does not meet the minimum requirements for either experience or qualifications, or did not submit verifiable references, or did not submit written confirmation of availability for project. 3= The team leader meets all of the minimum experience and qualifications requirements. 4= The team leader exceeds the minimum experience or qualifications requirements. 	3	9
1.3	Sector Expert (par 2.1.2 of ToR): 1= The sector expert does not meet the minimum requirements for either experience or qualifications, or did not submit verifiable references, or did not submit written confirmation of availability for project. 3= The sector expert meets all the minimum experience and qualifications requirements. 4= The sector expert exceeds the minimum experience or qualifications requirements.	3	9
1.4	Researcher (par 2.1.2 of ToR): 1= The researcher does not meet the minimum requirements for either experience or qualifications, or did not submit verifiable references, or did not submit written confirmation of availability for project. 3= The researcher meets all the minimum experience and qualifications requirements. 4= The researcher exceeds the minimum experience or qualifications requirements.	3	9

4.4. Functional evaluation Part 2 - Qualitative criteria

The functional evaluation criteria indicated below will be applied during Part 2 of functional evaluation to all bids that met the minimum requirements stipulated under Functional evaluation Part 1. During part 2 the Bid Evaluation Committee may:

- Evaluate and score bids based on the bid documents and proposals submitted; or
- Provisionally evaluate and score bidders based on proposals submitted and then invite bidders that met all requirements under Part 1 and a provisional overall score of at least 60% for both functional evaluation parts 1 and 2, to present their bids.

The final evaluation and scoring of bids will based on the proposals submitted, as well as on information provided by bidders during bid presentations (if applicable). Presentations can be used to summarise and clarify bids and may not substantially depart from the proposals submitted.

If a bidder is unable to attend a bid presentation on the date requested by the Bid Evaluation Committee, then the bidder must be afforded another opportunity within 5 workings. If a bidder is for a second time unable to attend a bid presentation then the bid must be evaluated based on the bid documents and proposals submitted only.

<u>Part 2: Minimum functional requirements</u>: Only bids that obtained the <u>minimum score for each criteria</u> as well as an <u>overall score of at least 75%</u> for both functional evaluation parts 1 and 2, will proceed to Price/PPPFA evaluation.

Functional Evaluation Criteria	Weight	Min.
		Score

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Fund	ctional Evaluation Criteria	Weight	Min. Score
2.1	 Understanding the brief. The proposal and / or presentation by the service provider: 1= Did not address the purpose and objectives of the project. 2= Proposal shows minimal understanding of the sector and partially addresses the purpose and objectives of the project . 3= Proposal shows good understanding of the sector and fully addresses the purpose and objectives of the project. 4= Proposal shows exceptional understanding of the sector and policy issues, the purpose and objectives of the project responded innovatively and proposal offered added value to the project. 	5	15
2.2	 Proposed approach 1= Proposed methodology is not aligned to the purpose and key questions. 2= Proposed methodology is partially aligned to the purpose and key questions. 3= Project design, sample, data collection tools and analytical framework proposed is fully aligned to the purpose and key evaluation questions. 4= In addition to 3, the methodology is innovative and will add value beyond the originally intended purpose and objectives of the project. 	5	15
2.3	 Knowledge of and exposure to international good practice, particularly in middle-income and African countries. 1= No international experience available 2= Proposal makes mention of international experience but not convincing in how this will benefit the project 3= Organisation has undertaken relevant international work and shows in the proposal how it will draw in international experience and insight 4= Recognised relevant international expertise included in the team (either sector or evaluation) 	3	6
2.4	 Extent to which the costing methodology is realistic given the scope and time frames of the project 1= Costing of the project is not aligned to the scope and times frames of the project. 2= Costing of the project not entirely aligned to scope and time frames and may negatively impact delivery. 3= The costing methodology is realistic given the scope and time frames of the project. 4= The costing methodology provides innovative solutions to reduce costs associated with the project. 	3	6
2.5	 Project plan (par 2.4 of ToR and Annexure B3): 1= No project plan included in bid. 2= Project plan does not fully address all deliverables or does not indicate completion within the required time frames. 3= Project plan addresses all deliverables and indicates completion of the project within the required time frames. 4= Project plan addresses all deliverables and indicates completion of the project in significantly less that the envisaged time frames. 	3	6

4.5. Price / BBBEE / PPPFA

Only bids that meet the minimum administrative and functional requirements / specifications indicated in the ToR (qualifying bids) will be evaluated in terms of the Preferential Procurement Framework Act and related regulations – see attached bid documents. The evaluation method (80/20 or 90/10) and preference points allocation applicable to this bid are indicated in the attached SBD 6.1.

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5. CONTRACT MANAGEMENT

The successful bidder will be required to enter into a service level agreement (SLA) with the Department of Planning, Monitoring and Evaluation. The National Treasury General Conditions of Contract (GCC) will form part of the SLA to be concluded between DPME and the successful bidder. A copy of the standard DPME SLA is available on the DPME tenders website. Bidders should familiarise themselves the content of the standard template.

Bidders should note that:

- All information related to this bid, or information provided to the service provider subsequent to the award
 of this bid, must be treated as confidential and may not be disclosed in any way to third parties without the
 explicit written consent of DPME.
- All right, title and ownership of any Intellectual Property developed by or for the Service Provider or DPME independently and outside of execution/production of the Deliverables related to this bid, and provided during the course of this project ("Background IP") shall remain the sole property of the party providing the Background IP.
- To the extent that the Service Provider utilises any of its Background IP in connection with the Deliverables, such Background IP shall remain the property of the Service Provider and DPME shall acquire no right or interest therein, save that, upon payment of the applicable consideration, the Service Provider shall grant DPME a non-exclusive, royalty-free, non-transferable licence to use such Background IP strictly for purposes of making beneficial use of the Deliverables into which such Background IP has been incorporated.
- All Intellectual Property rights in Bespoke Deliverables are or will be vested in and owned by DPME unless specifically agreed otherwise in writing. The Service Provider agrees that it shall not, under any circumstances, question or dispute the rights and ownership of DPME in and to the Bespoke Deliverables.
 DPME shall grant the Service Provider a non-exclusive, royalty free, non-transferable licence to use the Bespoke Deliverables for the purpose of performing its obligations under this project.
- The Service Provider may not publish or sell, in whole or in part, any Bespoke Deliverables emanating from this project without the explicit written consent of DPME.
- The Copyright of any Bespoke Deliverables shall vest in DPME.

6. SPECIAL CONDITIONS APPLICABLE TO THIS BID

6.1.

- Intellectual property rights of the publication will rest with DPME.
- The department reserves the right not to award the bid/ contract, and/or to award the contract to more than one bidder.
- Proposals must be accompanied by Curriculum Vitae of all individuals proposed members of the team, highlighting particular publications written and edited.
- In the event of unsatisfactory performance, the department can and will terminate the contract.
- Awarding of the final contract will be subject to the conclusion of a Service Level Agreement (SLA) between the department and the successful service provider.
- All prices must be inclusive of VAT. Price escalations and the conditions of escalations should be clearly indicated. No variation of contract price will be permitted. Price proposals should be fully inclusive to deliver the outputs indicated in these terms of reference.

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STANDARD DOCUMENTS TO BE SUBMITTED FOR ALL BIDS (INCL. TENDERS) FROM R30,000 UP TO R50,000,000

The term "Bid" Includes price quotations, advertised competitive bids, limited bids and proposals.

Required Documents	Check Bidder	Verified SCM Unit
Central Suppliers Database Registration Report Attached – Not older than 30 days NB: Only suppliers registered on CSD may bid. All required CSD information up to date.		
Invitation to bid (SBD 1)		
Declaration of interest (SBD 4)		
Preference Points Claim (SBD 6.1)		
Declaration of past supply chain management practices (SBD 8)		
Certificate of Independent Bid Determination (SBD 9)		
Valid B-BBEE Status Level Verification Certificate (Original or Certified Copy) bearing		
SANAS logo. QMEs/EMEs: Sworn affidavit / CIPC confirmation of turnover etc.		
Additional documentation required for certain types of bids. If applicable the	Check	Verified
additional documents will be distributed as part of the tender / bid documentation	Bidder	SCM Unit
Declaration certificate for local production and content for designated sectors (SBD 6.2) and all applicable Annexures.		

Declaration

- I have read and agree to the General Conditions of Contract related to Government procurement (Available on DPME tenders web page or from National Treasury).
- I have studied, accurately completed and submitted all the documents indicated in the above checklist.
- I have read and agree with the conditions applicable to all bids as contained in this document.
- I have noted and will comply with the delivery time frames indicated in the specifications / terms of Reference.
- I am the authorised signatory of the applicant.
- I have noted that the Department may publish the names of bidders, total bid prices indicated in SBD 1 and B-BBEE points claimed, after the closing date of the bid.

Signature	Date	
Name of Signatory		
Designation of Signatory		
Name of bidder (if different)		

ANY ENQUIRIES REGARDING THE BIDDING PROCEDURE MAY BE DIRECTED TO:

Contact persons indicated on the bid documents; or

Head of Procurement Services: 330 Grosvenor Street, Hatfield, Pretoria. Tel 012 312 0000

ALL DPME BID DOCUMENTS ARE AVAILABLE FREE OF CHARGE FROM THE DPME WEBSITE OR DPME OFFICES AND ARE NEVER SOLD

NO BIDS WILL BE CONSIDERED FROM PERSONS IN THE SERVICE OF THE STATE, COMPANIES WITH DIRECTORS WHO ARE PERSONS IN THE SERVICE OF THE STATE, OR CLOSE CORPORATIONS WITH MEMBERS WHO ARE PERSONS IN THE SERVICE OF THE STATE.

1. GENERAL

This request is issued in terms of all applicable legislation, including but not limited to: the Public Finance Management Act (Act 1 of 1999) as amended (PFMA), Treasury Regulations, the Preferential Procurement Policy Framework Act 5 of 2000 (PPPFA), the Preferential Procurement Regulations, 2017 (PPR), Supply Chain Management instructions issued by the National Treasury, General Conditions of Contract published by National Treasury (GCC), the B-BBEE Act (Act 53 pf 2003), applicable Departmental Policies and any other special conditions of contract indicated in bid documents.

- Lead times / delivery periods should be clearly indicated in the quotation / proposal where applicable. The Department reserves the right to cancel any order where the delivery period indicated in the quotation / proposal is extended.
- The Department reserves the right to require delivery of the goods as specified, at the price quoted, regardless of any differences in specifications contained in the quotation.
- The Department reserves the right to make public the names of all bidders as well as total bid prices and B-BBEE points claimed, after the closing date and time for the bid.
- The Department reserves the right NOT to appoint any Service Provider or to withdraw this request for bids/proposals.
- The Department reserves the right to split the award of the bid between two or more Service Providers or to award only a part of the bid.
- The Department reserves the right to call bidders that meet the minimum functional requirements to present their proposals. The Bid Evaluation Committee may decide to amend the scoring assigned to a particular bid based on the presentation made.

2. TAX COMPLIANCE REQUIREMENTS

- 2.1. Bidders must ensure compliance with their tax obligations.
- 2.2. Bidders are required to submit their unique personal identification number (pin) issued by SARS to enable the Department to verify the taxpayer's profile and tax status.
- 2.3. Applications for a tax compliance status (TCS) certificate or pin may be made via e-filing through the SARS website www.sars.gov.za. Bidders may also submit a printed TCS certificate with this bid.
- 2.4. Where no TCS pin is available but the bidder is registered on the central supplier database (CSD), a CSD number must be provided and the tax compliance status on CSD will be utilised by the Department.
- 2.5. In bids where consortia / joint ventures / sub-contractors are involved, each party must submit a separate TCS certificate / pin / CSD number.
- 2.6. The tax compliance requirements are not applicable to foreign bidders / individuals with no South African tax obligations or no history of doing business in South Africa. Foreign suppliers must complete a pre-award questionnaire from SARS on their tax obligation categorisation.
- 2.7. For the purposes of section 256 of the Tax Administration Act of 2011 the bidder / supplier authorises the South African Revenue Service to disclose "taxpayer information" as contemplated under the provisions of Chapter 6 of the Act in relation to the compliance status of tax registration, tax debt and filing requirements to the Department of Planning, Monitoring and Evaluation.

3. ADMINISTRATIVE COMPLIANCE

Only proposals that comply with all administrative requirements (including tax compliance requirements) will be considered <u>acceptable</u> for further evaluation. Incomplete and late bids may be rejected. <u>All</u> documents indicated on page 1 must be submitted with each bid. Bidders <u>must</u> use the Standards Bid Documents (SBDs) included in this document (documents may <u>not</u> be re-typed)

All quoted prices must be **inclusive of VAT** and must be valid (firm) for at least 30 days for all bids excluding open tenders and for 90 days for open tenders, from the closing date indicated on SBD 1. Prices dependent on the **exchange rate** should include reference to the exchange rate used. Price escalations and the conditions of escalation should be clearly indicated. No variation of contract price or scope creep will be permitted unless specifically allowed in the ToR / specifications.

4. FUNCTIONAL EVALUATION

Functional criteria and/or specifications are contained in the specifications sheet or Terms of Reference distributed for this bid. Unless otherwise indicated in the ToR / specifications sheet, only service providers that submitted acceptable bids and that met all functional / specifications requirements will proceed to the PPPFA evaluation phase

5. PRICE EVALUATION: THE PPPFA

DPME applies the provisions of the PPPFA and Regulations to all bids with an estimated cost from R30,000. Bid amounts in the case of this particular RFQ/RFP/Tender are estimated to be R30,000 or more and the PPPFA preference points system will be applied, even if all bids received are below R30,000.

Only bids that meet all administrative requirements and meet the minimum functional requirements indicated in the ToR / specifications sheet will be evaluated in terms of the PPPFA and related regulations. Points will be awarded to a bidder for attaining the B-BBEE status level of contribution in accordance with the table contained in SBD 6.1. The applicable evaluation method is indicated in SBD 6.1.

Consortia or joint ventures must take note of SBD 6.1, paragraphs 5.4 and 5.5 regarding requirements for B-BEEE certificates.

If the 80/20 preference point system is specified on SBD 6.1 and all bids received exceed R50,000,000, the bid will be evaluated on the 90/10 preference point system.

6. REJECTION OF QUOTES / PROPOSALS

Any effort by a bidder to influence the bid evaluation, comparisons or award decisions in any manner, may result in rejection of the bid. DPME shall reject a bid if the bidder has committed a proven corrupt or fraudulent act in competing for a particular contract. DPME may disregard any bid if the bidder or any of its subcontractors:

- a) Is not tax compliant
- b) Have abused the Supply Chain Management (SCM) system of the Department or any other government department, agency or entity.
- c) Have committed proven fraud or any other improper conduct in relation to such system.
- d) Have failed to perform on any previous contract.
- e) Supplied incorrect information in the bid documentation.

7. VETTING

The Department reserves the right to approach the relevant authorities to verify the following for each bidder: Citizenship status (individuals); Company information; Criminal records (individuals); Previous tender and government contracts track records; Government employment status (individuals); Company / closed corporation ownership / membership status (individuals); Suitability to handle confidential government information; government employment status of bidders/staff/directors; Qualifications of bidders / contractors / team members; and any other information contained in bid documents

8. CENTRAL SUPPLIERS DATABASE

- 8.1. All suppliers must be registered on the Central Suppliers Database (CSD) managed by National Treasury (www.csd.gov.za).
- 8.2. The following information must be up to date on CSD:
 - Tax compliance status

- B-BBEE Level (as indicated on B-BBEE certificate or sworn affidavit)
- Turnover (EME, QSE, etc.)
- Black ownership
- Women ownership
- Youth, Disabled and Military Veteran ownership
- Verified banking details
- Contact details
- 8.3. It is the responsibility a supplier to inform the DPME immediately in writing of any changes in details and to provide DPME with an updated CSD report. DPME shall have the right to, in addition to any other remedy that it may have in terms of applicable legislation, cancel the contract and to claim damages if a bid is awarded based on incorrect information contained in the CSD report.

9. COMMITMENTS BY PARTIES

- 9.1. The Service Provider undertakes to:
 - 9.1.1. Conduct business in a courteous and professional manner.
 - 9.1.2. Provide the necessary documentation as requested prior to the awarding of the contract.
 - 9.1.3. Comply with all relevant employment legislation and applicable bargaining council agreements, including UIF, PAYE, etc. DPME may monitor compliance for the duration of the contract and implement penalties for non-compliance.
 - 9.1.4. Manage internal disputes among his/her staff in such a way that DPME is not affected by those disputes.
 - 9.1.5. Comply with the DPME security and emergency policies, procedures and regulations at DPME premises.
 - 9.1.6. Ensure that all work performed and all equipment used at DPME facilities are in compliance with the Occupational Health and Safety Act, 1993 (Act no. 85 of 1993) and any regulations promulgated in terms of this Act and the standard instructions of DPME;
 - 9.1.7. Ensure that all staff working on this project are adequately trained prior to the commencement of the project.
 - 9.1.8. Ensure that DPME is informed of any changes in staff related to the execution of the project. For security reasons, DPME reserves the right to vet all persons working on this project.
 - 9.1.9. Store and hand over all data generated by the project (if any) to DPME in an accessible and confidential manner.
 - 9.1.10. Not proceed with any work and not to incur any expense for which DPME could be liable, until such time as an official written government purchase order has been issued by DPME.

9.2. DPME undertakes to:

- 9.2.1. Manage all contracts in a professional manner.
- 9.2.2. Provide appropriate information as and when required and only in situations where it is required by the service provider to fulfil their duties.
- 9.2.3. Not accept any responsibility for any damages suffered by the service provider or their staff for the duration of the project.
- 9.2.4. Not tolerate any unfair labour practices between the service provider and their staff that happen during the execution of the project activities.
- 9.2.5. Not accept any responsibility for accounts/expenses incurred by the service provider that was not agreed upon by the contracting parties.
- 9.2.6. Pay all valid invoices within 30 calendar days.

INVITATION TO BID (SBD 1)

YOU ARE HEREBY INVITED TO BID FOR REQUIREMENTS OF THE DEPARTMENT OF PLANNING, MONITORING AND EVALUATION

(Subject to the terms and conditions applicable to all bids as indicated earlier in this bid document)

BID NUMBER	DPME 09-2019/20	CLO	SING DATE	07 June	2019		CLOSING TIME	12:00pm	
COMPULSORY BRIEF	ING SESSION	Date	9				Time		
DESCRIPTION	Conducting Researc	h on I	h on Pharmaceutical Pricing Policies						
BID DOCUMEN	TS FOR RFQs:		BID DC	CUMENTS	FOR RFPs	AND	TENDERS MUST B	:	
The email address of that sent out the recand CC to DPME.SCN	the SCM official juest for quotes	Department of Planning, Monitoring and Evaluation Head: Procurement Services Private Bag X944, PRETORIA, 0001 SITUAT 330 Gro Pretoria The bid			EPOSITED IN THE BID BOX ATED AT (STREET ADDRESS): Grosvenor Street, Hatfield, oria bid box is accessible on working between 8:00 and 17:00.				
BIDDING PROCEDUR	RE ENQUIRIES MAY	BE DII	RECTED TO		•				
BIDDING PROCEDURE ENQUIRIES MAY BE DIRECTED TO Head of Procurement Services, 330 Grosvenor Street, Hatfield, Pretoria. Tel 012 312 0000, e-mail: Marthinus.Prinsloo@dpme.gov.za Technical enquiries will be directed to the responsible employee. SUPPLIER INFORMATION									
Name of bidder									
Postal address									
Street address									
Telephone number				Cell phon	ne number	•			
E-mail address									
ID / company Reg. #	:			Vat regis	tration #				
Supplier tax	Compliant		CSD MAAA #	!					
compliance status	Not compliant		TCS Pin (if no	CSD #)					
	None								
B-BBEE Status Level	All (except EME	All (except EMEs/QSEs): Certificate Issued by SANAS accredited verification agency.							
verification	EMEs/QSEs: Sw of oaths.	s: Sworn affidavit by EME representative and attested to by Commissioner							
Are you the accredit attach proof	ed representative i	n Sou	th Africa for th	ne goods /	services /\	works	offered? If yes	YES NO	
FOREIGN SUPPLIERS documentation to b	•	his fo	orm. You must	contact th	he Departi	ment	to obtain the requ	red	
Total bid price (Incl.	Total bid price (Incl. VAT)								
DETAILED TERMS AI AS IN THE ATTACHE					N PAGES 2	TO 4	OF THIS DOCUMEN	IT AS WELL	
Signature (Attach pr sign this bid; e.g. res directors, etc.)	•						Date		
Name of Signatory									
Designation of Signa	itory								
Name of bidder (if o	ifferent)								

INVITATION TO BID (SBD 1)

DECLARATION OF INTEREST (SBD 4)

NO BIDS WILL BE CONSIDERED FROM PERSONS IN THE SERVICE OF THE STATE, COMPANIES WITH DIRECTORS WHO ARE PERSONS IN THE SERVICE OF THE STATE, OR CLOSE CORPORATIONS WITH MEMBERS WHO ARE PERSONS IN THE SERVICE OF THE STATE.

Any other natural or legal person legal person may make an offer or offers in terms of an invitation to bid. , or persons having a kinship with persons employed by the state, including a blood relationship. In view of possible allegations of favouritism, should the resulting bid, or part thereof, be awarded to persons employed by the state, or to persons connected with or related to them, it is required that the bidder or his/her authorised representative declare his/her position in relation to the evaluating/adjudicating authority where:

- the bidder is employed by the state; and/or
- the legal person on whose behalf the bidding document is signed, has a relationship with persons/a person who are/is involved in the evaluation and or adjudication of the bid(s), or where it is known that such a relationship exists between the person or persons for or on whose behalf the declarant acts and persons who are involved with the evaluation and or adjudication of the bid.

In order to give effect to the above, the following questionnaire must be completed and submitted.

Full Name of bidder or his or her	
representative	
Identity Number	
Position occupied in Company (director,	
trustee, shareholder ¹ , member):	

The names of all directors / trustees / shareholders / members, their individual identity numbers, and if applicable, employee / PERSAL numbers must be indicated in the CSD report provided.

		YES	NO
1.1	Are you or any person connected with the bidder presently employed by the state?		
1.1.1	The bidder acknowledges that bids from Government employees or from companies/close corporation with directors/members that are government employees cannot be considered.	oration	5
1.1.2	The bidder further acknowledges that any false declaration in this regard will be reported to the authorities	relevar	nt
1.1.3	If your answers to 1.1 is yes, then please provide details:		

		YES	NO
1.2	Did you or your spouse, or any of the company's directors /trustees / shareholders / members or their spouses conduct business with the state in the previous twelve months?		
1.2.1	If so, furnish particulars:		

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¹ "Shareholder" means a person who owns shares in the company and is actively involved in the management of the enterprise or business and exercises control over the enterprise.

DECLARATION OF INTEREST (SBD 4)

		YES	NO
1.3	Do you, or any person connected with the bidder, have any relationship (family, friend, other) with a person employed by the state and who may be involved with the evaluation and or adjudication of this bid?		
1.3.1	If so, furnish particulars:		
		YES	NO
1.4	Are you, or any person connected with the bidder, aware of any relationship (family, friend, other) between any other bidder and any person employed by the state who may be involved with the evaluation and or adjudication of this bid?		
		YES	NO
1.5	Do you or any of the directors / trustees / shareholders / members of the company have any interest in any other related companies whether or not they are bidding for this contract??		
1.5.1	If so, furnish particulars:		
	details of directors / trustees / members / shareholders.		
See	CSD report		
3. DEC	CLARATION		
	HE UNDERSIGNED CERTIFY THAT THE INFORMATION FURNISHED ABOVE IS CORRECT. I ACCEPT THAT EMBY REJECT THE BID OR ACT AGAINST ME SHOULD THIS DECLARATION PROVE TO BE FALSE.	AT THE	
Signatı	ure Date		
Name	of Signatory		
Design	ation of Signatory		
Name	of bidder (if different)		

PREFERENCE POINTS CLAIM (SBD 6.1)

PREFERENCE POINTS CLAIM FORM IN TERMS OF THE PREFERENTIAL PROCUREMENT REGULATIONS 2017

This preference form must form part of all bids invited. It contains general information and serves as a claim form for preference points for Broad-Based Black Economic Empowerment (B-BBEE) Status Level of Contribution

NB: BEFORE COMPLETING THIS FORM, BIDDERS MUST STUDY THE GENERAL CONDITIONS, DEFINITIONS AND DIRECTIVES APPLICABLE IN RESPECT OF B-BBEE, AS PRESCRIBED IN THE PREFERENTIAL PROCUREMENT REGULATIONS, 2017.

1. GENERAL CONDITIONS

- 1.1 The following preference point systems are applicable to all bids:
 - the 80/20 system for requirements with a Rand value of up to R50,000,000 (all applicable taxes included);
 - the 90/10 system for requirements with a Rand value above R50,000,000 (all applicable taxes included).
- 1.2 The value of this bid is estimated to exceed/not exceed R50,000,000 (all applicable taxes included) and therefore the 80/20 system shall be applicable. Preference points for this bid shall be awarded for:

(a)	Price; and	80
(b)	B-BBEE Status Level of Contribution.	20
	TOTAL	100

- 1.3 Failure on the part of a bidder to submit a B-BBEE Verification Certificate from a Verification Agency accredited by the South African Accreditation System (SANAS), or a sworn affidavit confirming annual turnover and level of black ownership in case of an EME together with the bid, will be interpreted to mean that preference points for B-BBEE status level of contribution are not claimed.
- 1.4 The purchaser reserves the right to require of a bidder, either before a bid is adjudicated or at any time subsequently, to substantiate any claim in regard to preferences, in any manner required by the purchaser.

2. **DEFINITIONS**

- 2.1 "B-BBEE" means broad-based black economic empowerment as defined in section 1 of the Broad-Based Black Economic Empowerment Act;
- 2.2 "B-BBEE status level of contributor" means the B-BBEE status of an entity in terms of a code of good practice on black economic empowerment, issued in terms of section 9(1) of the Broad-Based Black Economic Empowerment Act;
- 2.3 "bid" means a written offer in a prescribed or stipulated form in response to an invitation by an organ of state for the provision of services, works or goods, through price quotations, advertised competitive bidding processes or proposals;
- 2.4 "Broad-Based Black Economic Empowerment Act," means the Broad-Based Black Economic Empowerment Act, 2003 (Act No. 53 of 2003);
- 2.5 "EME" means an Exempted Micro Enterprise as defines by Codes of Good Practice under section 9 (1) of the Broad-Based Black Economic Empowerment Act with an annual turnover up to R10 million;
- 2.6 "functionality" means the ability of a tenderer to provide goods or services in accordance with specifications as set out in the tender documents;
- 2.7 "proof of B-BBEE status level of contributor" means:
 - 1) B-BBEE Status level certificate issued by an authorized body or person;
 - 2) A sworn affidavit as prescribed by the B-BBEE Codes of Good Practice;
 - 3) Any other requirement prescribed in terms of the B-BBEE Act;

PREFERENCE POINTS CLAIM (SBD 6.1)

- 2.8 "prices" includes all applicable taxes less all unconditional discounts;
- 2.9 "QSE" means a qualifying small business enterprise in terms of a code of good practice on black economic empowerment issued in terms of section 9 (1) of the Broad-Based Black Economic Empowerment Act);
- 2.10 "rand value" means the total estimated value of a contract in Rand, calculated at the time of bid invitation, and includes all applicable taxes;

3. POINTS AWARDED FOR PRICE: THE 80/20 OR 90/10 PREFERENCE POINT SYSTEMS

A maximum of 80 or 90 points are allocated for price on the following basis:

80/20 (Up to R50,000,000)

Or

90/10 (From R50,000,000)

$$Ps = 80 \left(1 - \frac{Pt - P\min}{P\min} \right)$$

Or
$$Ps = 90\left(1 - \frac{Pt - P\min}{P\min}\right)$$

Where:

Ps = Points scored for comparative price of bid under consideration

Pt = Comparative price of bid under consideration

Pmin = Comparative price of lowest acceptable bid

4. POINTS AWARDED FOR B-BBEE STATUS LEVEL OF CONTRIBUTION

4.1 In terms of Regulation 6 (2) and 7 (2) of the Preferential Procurement Regulations, preference points must be awarded to a bidder for attaining the B-BBEE status level of contribution in accordance with the table below:

B-BBEE Status Level of Contributor	Number of points (90/10 system)	Number of points (80/20 system)
1	10	20
2	9	18
3	6	14
4	5	12
5	4	8
6	3	6
7	2	4
8	1	2
Non-compliant contributor	0	0

- 4.2 A bidder who qualifies as a EME in terms of the B-BBEE Act must submit a sworn affidavit confirming Annual Total Revenue and Level of Black Ownership. An EME automatically qualifies as a level 4 contributor. An EME with at least 75% black ownership qualifies as level 1 contributor and an EME with black ownership from 51% to 74% qualifies as a level 2 contributor.
- 4.3 A Bidder other than EME must submit their original and valid B-BBEE status level verification certificate or a certified copy thereof, substantiating their B-BBEE rating. The certificate must be issued by a Verification Agency accredited by SANAS.

5. BID DECLARATION

Bidders who claim points in respect of B-BBEE Status Level of Contribution must complete the following:

6. B-BBEE STATUS LEVEL OF CONTRIBUTION CLAIMED IN TERMS OF PARAGRAPHS 1.2 AND 4.1

B-BBEE Status Level of Contribution: = (maximum of 10 or 20 points)

(Points claimed in respect of paragraph 6 must be in accordance with the table reflected in paragraph 4.1 and must be substantiated by relevant proof of B-BBEE status level of contributor.

PREFERENCE POINTS CLAIM (SBD 6.1)

7. SUB-CONTRACTING

	Will any portion of the contract be sub-contracted?	YES /	NO (delete which is not	applicable). If	ves.	indicate
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- (I) (what percentage of the contract will be subcontracted?%
- (II) the name of the sub-contractor?
- (III) the B-BBEE status level of the sub-contractor?
- (IV) whether the sub-contractor is an EME or QSE? YES / NO (delete which is not applicable)
- (V) Specify, by ticking the appropriate box, if subcontracting with an enterprise in terms of Preferential Procurement Regulations, 2017:

Designated Group: An EME or QSE which is at last 51% owned by:	EME √	QSE V
Black people		-
Black people who are youth		
Black people who are women		
Black people with disabilities		
Black people living in rural or underdeveloped areas or townships		
Cooperative owned by black people		
Black people who are military veterans		
OR		
Any EME		
Any QSE		

8. DECLARATION WITH REGARD TO COMPANY/FIRM

I/we, the undersigned, who is / are duly authorised to do so on behalf of the company/firm, certify that the points claimed, based on the B-BBEE status level of contributor indicated in paragraph 6 of the foregoing document, qualifies the company/ firm for the preference(s) shown and I / we acknowledge that:

- (I) The information furnished (including information in SBD 1) is true and correct;
- (II) The preference points claimed are in accordance with the General Conditions as indicated in paragraph 1 of this form.
- (III) In the event of a contract being awarded as a result of points claimed as shown in paragraph 6, the contractor may be required to furnish documentary proof to the satisfaction of the purchaser that the claims are correct;
- (IV) If the B-BBEE status level of contribution has been claimed or obtained on a fraudulent basis or any of the conditions of contract have not been fulfilled, the purchaser may, in addition to any other remedy it may have
 - (a) disqualify the person from the bidding process;
 - (b) recover costs, losses or damages it has incurred or suffered as a result of that person's conduct;
 - (c) cancel the contract and claim any damages which it has suffered as a result of having to make less favourable arrangements due to such cancellation;
 - (d) restrict the bidder or contractor, its shareholders and directors, or only the shareholders and directors who acted on a fraudulent basis, from obtaining business from any organ of state for a period not exceeding 10 years, after the audi alteram partem (hear the other side) rule has been applied; and
 - (e) forward the matter for criminal prosecution

Signature	Date	
Name of Signatory		
Designation of Signatory		
Name of bidder (if different)		

DECLARATION OF PAST SUPPLY CHAIN MANAGEMENT PRACTICES (SBD 8)

- 1. This Standard Bidding Document must form part of all bids invited.
- 2. It serves as a declaration to be used by institutions in ensuring that when goods and services are being procured, all reasonable steps are taken to combat the abuse of the supply chain management system.
- 3. The bid of any bidder may be disregarded if that bidder, or any of its directors have
 - a. abused the institution's supply chain management system;
 - b. committed fraud or any other improper conduct in relation to such system; or
 - c. failed to perform on any previous contract.
- 4. In order to give effect to the above, the following questionnaire must be completed and submitted with the bid.

Item	Question	Yes	No
4.1	Is the bidder or any of its directors listed on the National Treasury's database as companies or persons prohibited from doing business with the public sector?	Yes	No
	(Companies or persons who are listed on this database were informed in writing of this		
	restriction by the National Treasury after the audi alteram partem rule was applied)		
4.1.1	If so, furnish particulars:		
4.2	Is the bidder or any of its directors listed on the Register for Tender Defaulters in terms of section 29 of the Prevention and Combating of Corrupt Activities Act (No 12 of 2004)? (To access this Register enter the National Treasury's website, www.treasury.gov.za , click on the icon "Register for Tender Defaulters" or submit your written request for a hard copy of the Register to facsimile number (012) 3265445.	Yes	No
4.2.1	If so, furnish particulars:		
4.3	Was the bidder or any of its directors convicted by a court of law (including a court outside of the Republic of South Africa) for fraud or corruption during the past five years?	Yes	No
4.3.1	If so, furnish particulars:		
4.4	Was any contract between the bidder and any organ of state terminated during the past five years on account of failure to perform on or comply with the contract?	Yes	No
4.4.1	If so, furnish particulars:		

CERTIFICATION

I, THE UNDERSIGNED CERTIFY THAT THE INFORMATION FURNISHED ON THIS DECLARATION FORM IS TRUE AND CORRECT.

I ACCEPT THAT, IN ADDITION TO CANCELLATION OF A CONTRACT, ACTION MAY BE TAKEN AGAINST ME SHOULD THIS DECLARATION PROVE TO BE FALSE.

Signature		Date	
Name of Signatory			
Designation of Signatory			
Name of bidder (if different)			

CERTIFICATE OF INDEPENDENT BID DETERMINATION (SBD 9)

- 1 This Standard Bidding Document (SBD) must form part of all bids¹ invited.
- 2 Section 4 (1) (b) (iii) of the Competition Act No. 89 of 1998, as amended, prohibits an agreement between, or concerted practice by, firms, or a decision by an association of firms, if it is between parties in a horizontal relationship and if it involves collusive bidding (or bid rigging).² Collusive bidding is a *pe se* prohibition meaning that it cannot be justified under any grounds.
- 3 Treasury Regulation 16A9 prescribes that accounting officers and accounting authorities must take all reasonable steps to prevent abuse of the supply chain management system and authorizes accounting officers and accounting authorities to:
 - (a) disregard the bid of any bidder if that bidder, or any of its directors have abused the institution's supply chain management system and or committed fraud or any other improper conduct in relation to such system.
 - (b) cancel a contract awarded to a supplier of goods and services if the supplier committed any corrupt or fraudulent act during the bidding process or the execution of that contract.
- 4 This SBD serves as a certificate of declaration that would be used by institutions to ensure that, when bids are considered, reasonable steps are taken to prevent any form of bid-rigging.
- In order to give effect to the above, the attached Certificate of Bid Determination (SBD 9) must be completed and submitted with the bid:

I, the undersigned, in submitting the accompanying bid:		
(Bid Number and Description)		
in response to the invitation for the bid made by <u>The Department of Planning, Monitoring and Evaluation</u> (Name of Institution)		
do hereby make the following statements that I certify to be true and complete in every respect:		
I certify, on behalf of:th	nat:	
(Name of Bidder)		

- 1. I have read and I understand the contents of this Certificate;
- 2. I understand that the accompanying bid will be disqualified if this Certificate is found not to be true and complete in every respect;
- 3. I am authorised by the bidder to sign this Certificate, and to submit the accompanying bid, on behalf of the bidder;
- 4. Each person whose signature appears on the accompanying bid has been authorised by the bidder to determine the terms of, and to sign the bid, on behalf of the bidder;

¹ Includes price quotations, advertised competitive bids, limited bids and proposals.

² Bid rigging (or collusive bidding) occurs when businesses, that would otherwise be expected to compete, secretly conspire to raise prices or lower the quality of goods and / or services for purchasers who wish to acquire goods and / or services through a bidding process. Bid rigging is, therefore, an agreement between competitors not to compete.

CERTIFICATE OF INDEPENDENT BID DETERMINATION (SBD 9)

- 5. For the purposes of this Certificate and the accompanying bid, I understand that the word "competitor" shall include any individual or organization, other than the bidder, whether or not affiliated with the bidder, who:
 - (a) has been requested to submit a bid in response to this bid invitation;
 - (b) could potentially submit a bid in response to this bid invitation, based on their qualifications, abilities or experience; and
 - (c) provides the same goods and services as the bidder and/or is in the same line of business as the bidder
- 6. The bidder has arrived at the accompanying bid independently from, and without consultation, communication, agreement or arrangement with any competitor. However communication between partners in a joint venture or consortium³ will not be construed as collusive bidding.
- 7. In particular, without limiting the generality of paragraphs 6 above, there has been no consultation, communication, agreement or arrangement with any competitor regarding:
 - (a) prices;
 - (b) geographical area where product or service will be rendered (market allocation)
 - (c) methods, factors or formulas used to calculate prices;
 - (d) the intention or decision to submit or not to submit, a bid;
 - (e) the submission of a bid which does not meet the specifications and conditions of the bid; or
 - (f) bidding with the intention not to win the bid.
- 8. In addition, there have been no consultations, communications, agreements or arrangements with any competitor regarding the quality, quantity, specifications and conditions or delivery particulars of the products or services to which this bid invitation relates.
- 9. The terms of the accompanying bid have not been, and will not be, disclosed by the bidder, directly or indirectly, to any competitor, prior to the date and time of the official bid opening or of the awarding of the contract.
- 10. I am aware that, in addition and without prejudice to any other remedy provided to combat any restrictive practices related to bids and contracts, bids that are suspicious will be reported to the Competition Commission for investigation and possible imposition of administrative penalties in terms of section 59 of the Competition Act No 89 of 1998 and or may be reported to the National Prosecuting Authority (NPA) for criminal investigation and or may be restricted from conducting business with the public sector for a period not exceeding ten (10) years in terms of the Prevention and Combating of Corrupt Activities Act No 12 of 2004 or any other applicable legislation.

Signature	Date	
Name of Signatory		
Designation of Signatory		
Name of bidder (if different)		

DPMEDPME SCM G2.2 SBDs 80 20 up to R50m.docx

³ Joint venture or Consortium means an association of persons for the purpose of combining their expertise, property, capital, efforts, skill and knowledge in an activity for the execution of a contract.