

TERMS OF REFERENCE



SCM /Tender Ref #: DPME 11/2022-23

Request for proposals for:	Appointment of a bidder for the finalisation of the Integrated Development
Request for proposals for.	Planning Framework Bill – Part II - Consultations, SEIAS and Finalisation

Bid closing date and time as well as the date and time of briefing session (if any) are indicated on the attached SBD1. Quotations / proposals received after the closing date and time indicated on SBD 1 will not be accepted.

Bidders must provide one original and 5 (five) copies of proposals submitted.

Only 1 (one) original price proposal and SBDs are required.

Estimated project start date:	Expected project duration (Months)
September 2022	5 months

1. BID INFORMATION

Information and guidelines on the format and delivery of bids are contained in the attached bid documents. Please take note of the closing date and date of compulsory virtual briefing session (if any).

2. PROPOSAL FORMAT

A detailed proposal in response to this ToR must be submitted. The proposal should contain all the information required to evaluate the bid against the requirements stipulated in this terms of reference. The following must be attached to the proposal as annexures:

- Annexure B1: Proposed team (Must use attached Excel template)
- Annexure B2: Summary of past experience of team members (Must use attached Excel template)
- Annexure B3: Deliverables and allocation of time to team members (Must use attached Excel template).
- Annexure B4: Pricing information. Price proposals must <u>include VAT</u> and should be fully inclusive to deliver all <u>outputs</u> indicated in the terms of reference (Must use attached Excel template).
- The published terms of reference (this document, including Annexure A to this document).
- All other forms / certificates required (see bid documents).

3. CONDITIONS OF BID

Detailed conditions applicable to all bids are contained in the bid documents accompanying this Terms of Reference. Only suppliers that meet all the requirements stipulated in the terms of reference and bid documents will be considered.

No late bids will be accepted. Only bids from service providers that attended the compulsory briefing session (if specified above) will be considered. Bids must be valid for a minimum period of 120 days after the closing date.

ENQUIRIES			
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1. BACKGROUND

Annexure A contains a detailed description of the requirements for this project, including:

- Background / context
- Problem statement / purpose
- Objectives and scope of project
- Proposed methodology / approach
- Deliverables and time frames

2. EXPERIENCE / SKILLS / TEAM COMPOSITION / PAST PERFORMANCE

The attached spread sheet <u>must</u> be used to summarise qualifications, skills and past experience and to cost the proposal.

2.1. Team composition

2.1.1. Empowerment requirements

The proposed team must meet the following empowerment requirements:

- **Black PDI%:** At least 50% of the person-days required to complete this project must be allocated to Previously Disadvantaged Individuals (PDIs)¹; and
- Gender%: At least 40% of the person-days required to complete this project must be allocated to women;
 and
- Youth%: At least 30% of the person-days required to complete this project must be allocated to youth (persons aged 35 or younger); and
- **Empowerment spend**: At least 50% of the fully inclusive resource cost for all deliverables must be allocated to Black PDIs.

Annexure B1 must be completed, and the required details of each team member must be provided. Team members indicated in the proposal must be available for the duration of the project and must play a meaningful role in the project. Replacement of team members may only be done in consultation with DPME, and replacement team members must have the same PDI profile as well as qualifications / experience as those they are replacing.

2.1.2. Qualifications and Experience required

Bidders will demonstrate adequate experience through the number, types and geographical spread of projects/assignments undertaken. The attached template (Annexure B) must be used to summarise experience and the proposal must contain details about projects worked on including roles, cost and duration as well as names and contact persons at contracting party.

Roles*	Qualifications	Experience
Team Leader and/or	Minimum: Honours Degree	Minimum: Formal qualifications as specified
Project Lead	in Town and Regional	with a minimum of 10 years' experience
	planning and / or	including:
	Development Planning	1) demonstrable experience in planning
	Advantage: Master's	policy and legislation (provide at least 3
	degree, Doctorate	examples of relevant projects).
		2) demonstrable knowledge and experience
		of stakeholder engagement and processes
		across government (provide at least 3
		examples of relevant projects)
		3) demonstrable experience in managing
		professional project teams (provide at least 3
		examples of relevant projects).

LBy Black PDIs we mean South African citizens v	who are Black, Indian, or Coloured.	
Initials of specification committee members:		
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Roles*	Qualifications	Experience		
Skills and qualifications	Minimum Qualifications: A	For each sector expert included:		
required: A multi-	four-year Professional	a) Minimum for Snr expert: Formal		
disciplinary team	Qualification or Honours	qualification and 10 years of total work		
comprising senior and	Degree.	experience and at least 10 years in the		
junior experts is	Advantage: Masters /	indicated sector. Demonstrate at least 3		
required, which	Doctorate	examples of work conducted on policy		
includes at least the		development, drafting of legislation or public		
following expertise:		policy, stakeholder engagement and		
 Legal, Public- 		facilitation, town, regional and/or		
Sector Legislation		development planning, socio-economic		
and Drafting;		impact assessment or policy impact		
 Stakeholder 		assessment		
Engagement and		b) Minimum for Jnr Expert: Formal		
Facilitation		qualification and 5 years of total work		
 Town and Regional 		experience and at least 5 years in the		
and/or		indicated sector. Demonstrate at least 3		
Development		examples of work conducted on policy		
Planning,		development, drafting of legislation or public		
Socio-Economic		policy, stakeholder engagement and		
Impact Assessment		facilitation, town, regional and/or		
Additional skills may be		development planning, socio-economic		
added at the discretion		impact assessment or policy impact		
of the bidder.		assessment		

^{*} Kindly note that a minimum of 3 resources is required and must meet any of the roles specified above.

One team member may play multiple roles.

2.2. Confirmation of experience, qualification and availability

The following must be submitted for each of the proposed team members:

- Written confirmation of availability (signed by the proposed team member) for the expected duration of the project of to produce the deliverable(s) as indicated in Annexure B.
- Detailed CV indicating qualifications, previous experience as well as letters of reference (references must be contactable).
- Copies of qualifications.

DPME reserves the right to verify all qualifications through the South African Qualifications Authority and to verify experience indicated on CVs with third parties.

2.3. Past performance

The past performance of bidders in executing similar projects will be evaluated using the references supplied by bidders as well as any other information available to the panel. Below satisfactory performance on a particular project may only be considered if such performance was communicated to the bidder by the contracting party and the bidder was given a reasonable opportunity to correct any deficiencies highlighted by the contracting party. The Department reserves the right to do reference checks.

2.4. Project management

The bid proposal submitted by the bidder must include a detailed project plan. As summary of deliverable dates must be included in Annexure B3. The start of the project will depend on the DPME procurement process. The total duration of the project is 5 months with an expected start date of September 2022 and to be concluded by January 2023.

^{**} Score will be combined for all experts – All experts must meet minimum criteria stipulated above.

3. COSTING METHODOLOGY

Prices must be <u>inclusive of VAT</u> (if VAT registered) and must include <u>all costs to fully execute all deliverables</u> indicated in this ToR. No variation in the price will be permitted. Total price to be included. The department reserves the right to negotiate a lower total price with the awarded bidder.

4. EVALUATION OF BIDS

4.1. Administrative requirements

Annexures B1 to B4 <u>must</u> be completed using Microsoft Excel or compatible software. Annexures completed by hand (in writing) will not be accepted and such bids will be regarded as administratively non-compliant.

Only bids / quotes that comply with all administrative requirements and that submitted all required bid documents (acceptable bids) will be considered during the functional evaluation phase. Only acceptable bids / quotes will be scored by the Bid Evaluation Committee against the functional criteria indicated in this Terms of Reference.

4.2. Scoring of bids (functional criteria)

The following weighting and scoring system will be applied to the evaluation of all functional criteria:

Weight allocation	Scoring system
1 – Value adding requirement (minimum score of 2)	1 – Does not comply with the requirements
3 – Important requirement (minimum score of 6 or 9)	2 – Partial compliance with requirements
5 – Essential requirement / integral part of project	3 – Full compliance with requirements
(minimum score of 15)	4 – Exceeds requirements

Score per criteria: The final score obtained by a bidder for each criteria will be calculated by multiplying the <u>weight</u> and the <u>score indicated by each Bid Evaluation Panel member</u> and then by averaging the scores of all panel members. The average score per criteria is expressed as a number.

The overall score obtained by a bidder (expressed as a percentage) will be calculated as follows:

$$Overall \ Score \ (\%) = \frac{Sum \ of \ average \ scores \ for \ all \ criteria}{Sum \ of \ weights \ X \ 4} \ X \ 100$$

4.3. Functional evaluation Part 1 - Quantitative criteria

Part 1: Minimum functional requirements: Only bids that scored at least the minimum score for each criteria will proceed to functional evaluation part 2. In cases where bidders submitted insufficient evidence or where evidence is ambiguous, bidders may be requested to provide additional evidence and may be re-scored based on this information. Additional information submitted may only be used as evidence to substantiate what is already contained in the proposal. The costing and content of proposals may not be amended.

Functional Evaluation Criteria		Weight	Min. Score
	Team composition (par 2.1.1 of ToR and Annexures B and B1):		
	1= Proposed team does not meet the empowerment criteria.		
1.1	3= Proposed team meets the empowerment criteria.	3	9
	4= Proposed team exceeds the empowerment criteria and achieved 50% or		
	more in at least 2 criteria.		

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Fund	ctional Evaluation Criteria	Weight	Min. Score
1.2	Team Leader (par 2.1.2 of ToR): 1= The team leader does not meet the minimum requirements for either experience or qualifications. 3= The team leader meets all of the minimum experience and qualifications requirements 4= The team leader exceeds the minimum experience or qualifications requirements.	3	9
1.3	Team Expertise 1 - The Team Leader and Sector experts does not meet the minimum requirements for qualifications or experience 3 - The team includes all listed expertise (i.e. Legal/Public sector legislation and drafting; Stakeholder Engagement and Facilitation; Town and Regional planning and /or development planning; Socio-economic Impact Assessment) and the team leader and experts have the required qualifications and experience. 4 - The proposed team exceeds the required qualifications, experience and skills sets specified for the multi-disciplinary team.	5	15

^{**} Combines score for all experts – All experts must meet minimum criteria stipulated above.

4.4. Functional evaluation Part 2 - Qualitative criteria

The functional evaluation criteria indicated below will be applied during Part 2 of functional evaluation to all bids that met the minimum requirements stipulated under Functional evaluation Part 1. During part 2 the Bid Evaluation Committee **may**:

- Evaluate and score bids based on the bid documents and proposals submitted; or
- Provisionally evaluate and score bidders based on proposals submitted and then invite bidders that met all requirements under Part 1 and a provisional overall score of at least 60% for both functional evaluation parts 1 and 2, to present their bids.

The final evaluation and scoring of bids will be based on the proposals submitted, as well as on information provided by bidders during bid presentations (if applicable). Presentations can be used to summarise and clarify bids and may not substantially depart from the proposals submitted.

If a bidder is unable to attend a bid presentation on the date requested by the Bid Evaluation Committee, then the bidder must be afforded another opportunity within 5 working days. If a bidder is for a second time unable to attend a bid presentation then the bid must be evaluated based on the bid documents and proposals submitted only.

<u>Part 2: Minimum functional requirements</u>: Only bids that obtained the <u>minimum score for each criteria</u> as well as an <u>overall score of at least 75%</u> for both functional evaluation parts 1 and 2, will proceed to the final evaluation.

Fund	Functional Evaluation Criteria		Min. Score
2.1	 Understanding the brief as outlined in Sections 2 and 3 of Annexure A (ToR). The proposal: 1= Did not address the purpose and objectives of the project. 2= Proposal shows minimal understanding of the subject matter, public policy and legislation, stakeholder engagement and government processes and partially addresses the purpose and objectives of the project. 3= Proposal shows good understanding of the sector and fully addresses the purpose and objectives of the project. 4= Proposal shows exceptional understanding of the subject matter, public policy and legislation, stakeholder engagement and government processes and partially addresses the purpose and objectives of the project and the project responded innovatively and the proposal offered added value to the project. 	5	15

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Fund	Functional Evaluation Criteria		Min. Score
2.2	Proposed approach as outlined in Section 4 of Annexure A (ToR) 1= Proposed methodology is not aligned to the purpose and key questions. 2= Proposed methodology is partially aligned to the purpose and key questions. 3= The approach demonstrates alignment to the purpose and objectives of the project through the project design, methodology and phasing, subject matter analysis, understanding of public policy and legislation, stakeholder engagement approach, socio-economic impact assessment approach and understanding of government processes. 4= In addition to 3, the methodology is innovative and will add value beyond the originally intended purpose and objectives of the project and demonstrated innovative tools, or systems, or approaches to the deliverables, and knowledge sharing to the DPME.	5	15
2.3	 Knowledge of and exposure to best/ good practice to stakeholder engagement and socio-economic impact assessment. 1= No exposure or experience available 2= Proposal makes mention of best/ good practice but not convincing in exposure to such by team members 3= Organisation has undertaken relevant work and demonstrates best/ good practice in the proposal. 4= Recognised best/good practice demonstrated in the proposal including exposure and experience to international best/ good practice that will be of value to the project and the DPME 	3	9
2.4	Project plan (par 2.4 of ToR and Annexure B3): 1= No project plan included in bid. 2= Project plan does not fully address all deliverables or does not indicate completion within the required time frames. 3= Project plan addresses all deliverables and indicates completion of the project within the required time frames. 4= Project plan addresses all deliverables and indicates completion of the project in significantly less that the envisaged time frames.	3	9

4.5. Price / BBBEE /

Only bids that meet the minimum administrative and functional requirements / specifications indicated in the ToR (qualifying bids) will be evaluated in terms of Price, BEE and PPPFA – see attached bid documents. The evaluation method (80/20 or 90/10) and preference points allocation applicable to this bid are indicated in the attached SBD 6.1.

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5. CONTRACT MANAGEMENT

The successful bidder will be required to enter into a service level agreement (SLA) with the Department of Planning, Monitoring and Evaluation. The National Treasury General Conditions of Contract (GCC) will form part of the SLA to be concluded between DPME and the successful bidder. A copy of the standard DPME SLA is available on the DPME tender website. Bidders should familiarise themselves the content of the standard template.

Bidders should note that:

- All information related to this bid, or information provided to the service provider subsequent to the award of
 this bid, must be treated as confidential and may not be disclosed in any way to third parties without the
 explicit written consent of DPME.
- All right, title and ownership of any Intellectual Property developed by or for the Service Provider or DPME independently and outside of execution/production of the Deliverables related to this bid, and provided during the course of this project ("Background IP") shall remain the sole property of the party providing the Background IP.
- To the extent that the Service Provider utilises any of its Background IP in connection with the Deliverables, such Background IP shall remain the property of the Service Provider and DPME shall acquire no right or interest therein, save that, upon payment of the applicable consideration, the Service Provider shall grant DPME a non-exclusive, royalty-free, non-transferable licence to use such Background IP strictly for purposes of making beneficial use of the Deliverables into which such Background IP has been incorporated.
- All Intellectual Property rights in Bespoke Deliverables are or will be vested in and owned by DPME unless
 specifically agreed otherwise in writing. The Service Provider agrees that it shall not, under any circumstances,
 question or dispute the rights and ownership of DPME in and to the Bespoke Deliverables. DPME shall grant
 the Service Provider a non-exclusive, royalty free, non-transferable licence to use the Bespoke Deliverables for
 the purpose of performing its obligations under this project.
- The Service Provider may not publish or sell, in whole or in part, any Bespoke Deliverables emanating from this project without the explicit written consent of DPME.
- The Copyright of any Bespoke Deliverables shall vest in DPME.

6. SPECIAL CONDITIONS APPLICABLE TO THIS BID

6.1. A compulsory briefing session will be held at the DPME offices situated in Tshwane. Bidders who do not attend the compulsory briefing session will be disqualified.

Initials of specification committee members:	 	 	
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