

TERMS OF REFERENCE



SCM /Tender Ref #: DPME 15/2022-2023

| Paguast for proposals for | Review of the 2019-24 Medium-Term Strategic Framework (MTSF) |
|----------------------------|---|
| Request for proposals for: | methodology and the development of the draft 2024-29 medium-term plan |

Bid closing date and time as well as the date and time of briefing session (if any) are indicated on the attached SBD1. Quotations / proposals received after the closing date and time indicated on SBD 1 will not be accepted.

Bidders must provide one original and 5 (five) copies of proposals submitted.

Only 1 (one) original price proposal and SBDs are required.

| Estimated project start date: | Expected project duration (Months) |
|-------------------------------|------------------------------------|
| | 18months |

1. BID INFORMATION

Information and guidelines on the format and delivery of bids are contained in the attached bid documents. Please take note there will be no compulsory briefing session.

2. PROPOSAL FORMAT

A detailed proposal in response to this ToR must be submitted. The proposal should contain all the information required to evaluate the bid against the requirements stipulated in this term of reference. The following must be attached to the proposal as annexures:

- Annexure B1: Proposed team (Must use attached Excel template)
- Annexure B2: Summary of past experience of team members (Must use attached Excel template)
- Annexure B3: Deliverables and allocation of time to team members (Must use attached Excel template).
- **Annexure B4:** Pricing information. Price proposals must <u>include VAT</u> and should be fully inclusive to deliver the <u>all outputs</u> indicated in the terms of reference (Must use attached Excel template).
- The published terms of reference (this document, including Annexure A to this document).
- All other forms / certificates required (see bid documents).

3. CONDITIONS OF BID

Detailed conditions applicable to all bids are contained in the bid documents accompanying this Terms of Reference. Only suppliers that meet all the requirements stipulated in the terms of reference and bid documents will be considered.

No late bids will be accepted. Only bids from service providers that attended the compulsory briefing session (if specified above) will be considered. Bids must be valid for a minimum period of 120 days after the closing date.

| ENQUIRIES | | | | | |
|-----------|----------------------|----------------------|--|--|--|
| Name: | Virginia Mphahlele | SCM general | | | |
| Tel: | 012 312 0569 | 012 312 0000 | | | |
| e-mail: | Virginia@dpme.gov.za | govender@dpme.gov.za | | | |

| Initials of specification committee members: _ | | | | |
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1. BACKGROUND

Annexure A contains a detailed description of the requirements for this project, including:

- Background / context
- Problem statement / purpose
- Objectives and scope of project
- Proposed methodology / approach
- Deliverables and time frames

2. EXPERIENCE / SKILLS / TEAM COMPOSITION / PAST PERFORMANCE

The attached spread sheet <u>must</u> be used to summarise qualifications, skills and past experience and to cost the proposal.

2.1. Team composition

2.1.1. Empowerment requirements

The proposed team must meet the following empowerment requirements:

- **Black PDI%:** At least 25% of the person-days required to complete this project must be allocated to Previously Disadvantaged Individuals (PDIs)¹; and
- Gender%: At least 40% of the person-days required to complete this project must be allocated to women;
 and
- Youth%: At least 25% of the person-days required to complete this project must be allocated to youth (persons aged 35 or younger); and
- Empowerment spend: At least 30% of the fully inclusive resource cost for all deliverables must be allocated to Black PDIs.

Annexure B1 must be completed and the required details of each team member must be provided. Team members indicated in the proposal must be available for the duration of the project and must play a meaningful role in the project. Replacement of team members may only be done in consultation with DPME and replacement team members must have the same PDI profile as well as qualifications / experience as those they are replacing.

2.1.2. Qualifications and Experience required

Bidders will demonstrate adequate experience through the number, types, scale, scope and geographical spread of projects/assignments undertaken. The attached template must be used to summarise experience and the proposal must contain details about projects worked on including roles, cost and duration as well as names and contact persons at contracting party.

| Roles* | Qualifications | Experience |
|----------------|--|---|
| Project Leader | Minimum: Masters Degree specialising in development planning or related field in planning. Advantage: Doctorate specialising in development planning or related field in planning. | Minimum: Has minimum of 10 years' experience in national development planning in the public and/or private sector, with demonstrable experience in national and or intergovernmental planning systems. Has in depth knowledge(as per minimum requirements) and experience of national development planning, planning policies, methodologies, legislation and stakeholder engagement processes across government. Played a lead role in the |

| By Black PDIs we mean South African citize | ns who are Black, Indian, or Coloured. | |
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| development of a country or so national intersectoral plan. Has demonstrable experience managing professional project teams. | in |
|---|--------|
| Has demonstrable experience managing professional project | |
| managing professional project | |
| | |
| Sector specialists in the Minimum: Postgraduate degree Minimum: At least 7 years of to | otal |
| following fields: with a specialisation in one or work experience and at least 7 | |
| - Development planning more of the following fields: in the indicated sector | , |
| specialist - Development planning In-depth knowledge of plannin | g |
| - Strategic planning specialist systems (as per minimum | J |
| specialist - Strategic planning specialist requirements), theories, | |
| - Public policy specialists - Public policy specialists methodologies and instrument | ts, |
| (economist, social sector, economist, social sector, indicator development and | |
| governance) governance) monitoring. | |
| - Stakeholder engagement - Stakeholder engagement Demonstrate at least 3 example | es of |
| and facilitation and facilitation work conducted at a sectoral le | evel |
| - Modelling - Modelling | |
| - Spatial planning Spatial planning | |
| | |
| Advantage: Masters or higher | |
| with a specialisation in relevant | |
| fields | |
| Futures specialist/s (Strategic Minimum: Masters degree in Minimum: At least 10 years to | |
| foresighting, scenario relevant fields work experience and at least 7 | |
| planning, anticipatory in one of the indicated speciali | st |
| governance) Advantage: Doctorate in areas. | |
| relevant fields | |
| Demonstrate at least 3 example | les of |
| futures work conducted and | _ |
| application of futures analysis | in |
| planning systems | |
| Evaluation and/or research Minimum: Postgraduate degree Minimum: 5 years total work | |
| specialist/s with specialisation in Evaluation experience in the evaluation a | nd/ or |
| and/or Research research sector. | |
| Advantage: Masters in Social | |
| Sciences | |

^{*} One team member can have more than one of the roles indicated.

2.2. Confirmation of experience, qualification and availability

The following must be submitted for each of the proposed team members:

- Written confirmation of availability (signed by the proposed team member) for the expected duration of the project of to produce the deliverable(s) as indicated in Annexure B.
- Detailed CV indicating qualifications, previous experience as well as letters of reference (references must be contactable).
- Copies of qualifications.

DPME reserves the right to verify all qualifications through the South African Qualifications Authority and to verify experience indicated on CVs with third parties.

2.3. Past performance

The past performance of bidders in executing similar projects will be evaluated using the references supplied by bidders as well as any other information available to the panel. Below satisfactory performance on a

^{**} Score will be combined for all experts – All experts must meet minimum criteria stipulated above to receive a score of 3.

particular project may only be considered if such performance was communicated to the bidder by the contracting party and the bidder was given a reasonable opportunity to correct any deficiencies highlighted by the contracting party. The Department reserves the right to reject a bid if the service provider failed to perform satisfactorily on similar projects.

2.4. Project management

The bid proposal submitted by the bidder must include a detailed project plan. As summary of deliverable dates must be included in Annexure B3. The start of the project will depend on the DPME procurement process. The total duration of the project as indicated in the bidder's proposal is binding (except for delays due to circumstance beyond the bidder's control).

3. COSTING METHODOLOGY

Prices must be <u>inclusive of VAT</u> (if VAT registered) and must include <u>all costs to fully execute all deliverables</u> indicated in this ToR. No variation in contract price will be permitted. Annexure B4 must be used to summarise costing.

4. EVALUATION OF BIDS

4.1. Administrative requirements

Annexures B1 to B4 <u>must</u> be completed using Microsoft Excel or compatible software. Annexures completed by hand (in writing) will not be accepted and such bids will be regarded as administratively non-compliant.

Only bids / quotes that comply with all administrative requirements and that submitted all required bid documents (acceptable bids) will be considered during the functional evaluation phase. Only acceptable bids / quotes will be scored by the Bid Evaluation Committee against the functional criteria indicated in this Terms of Reference.

4.2. Scoring of bids (functional criteria)

The following weighting and scoring system will be applied to the evaluation of all functional criteria:

| Weight allocation | Scoring system |
|--|---|
| 1 – Value adding requirement (minimum score of 2) | 1 – Does not comply with the requirements |
| 3 – Important requirement (minimum score of 6 or | 2 – Partial compliance with requirements |
| 9) | 3 – Full compliance with requirements |
| 5 – Essential requirement / integral part of project | 4 – Exceeds requirements |
| (minimum score of 15) | |

Score per criteria: The final score obtained by a bidder for each criteria will be calculated by multiplying the <u>weight</u> and the <u>score indicated by each Bid Evaluation Panel member</u> and then by averaging the scores of all panel members. The average score per criteria is expressed as a number.

The **overall score** obtained by a bidder (expressed as a percentage) will be calculated as follows:

Overall Score (%) =
$$\frac{Sum\ of\ average\ scores\ for\ all\ criteria}{Sum\ of\ weights\ X\ 4}\ X\ 100$$

4.3. Functional evaluation Part 1 - Quantitative criteria

Part 1: Minimum functional requirements: Only bids that scored at least the minimum score <u>for each criteria</u> will proceed to functional evaluation part 2. In cases where bidders submitted insufficient <u>evidence</u> or where <u>evidence</u> is ambiguous, bidders <u>may</u> be requested to provide additional <u>evidence</u> and <u>may</u> be re-scored based on this information. Additional information submitted may only be used as evidence to substantiate what is already contained in the proposal. The costing and content of proposals may not be amended.

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| Fund | ctional Evaluation Criteria | Weight | Min. Score |
|------|---|--------|---------------|
| 1.1 | Team composition (par 2.1.1 of ToR and Annexures B and B1): 1= Proposed team does not meet the empowerment criteria. 3= Proposed team meets the empowerment criteria. 4= Proposed team meets the empowerment criteria and achieved 50% or more in at least 2 criteria. | 3 | 9 |
| 1.2 | Project Leader (par 2.1.2 of ToR): 1= Project Leader does not meet the minimum requirements for either experience or qualifications. 3= Project Leader meets all of the minimum experience and qualifications requirements. 4= Project Leader exceeds the minimum experience or qualifications requirements. | 3 | 9 |
| 1.3 | Sector specialists (par 2.1.2 of ToR): 1= The sector specialist(s) does/do not meet the minimum requirements for either experience or qualifications. 3= The sector specialist(s) meet(s) all the minimum experience and qualifications requirements. 4= The sector specialist(s) exceed(s) the minimum experience or qualifications requirements. | 3 | 9 |
| 1.4 | Futures Specialist/s ** (par 2.1.2 of ToR): 1= The Future specialist(s) do/does not meet the minimum requirements for either experience or qualifications. 3= The Future specialist(s) meet(s) all the minimum experience and qualifications requirements. 4= The Future specialist(s) exceed(s) the minimum experience or qualifications requirements. | 3 | 9 |
| 1.5 | Evaluation and/ or Research Specialist/s ** (par 2.1.2 of ToR): 1= The Evaluation and/ or research specialist(s) do/does not meet the minimum requirements for either experience or qualifications, 3= The Evaluation and/ or research specialist(s) meet(s) all the minimum experience and qualifications requirements. 4= The Evaluation and/ or research specialist(s) exceed(s) the minimum experience or qualifications requirements. | 3 | 9 |

^{**} Combines score for all experts – All experts must meet minimum criteria stipulated above to receive a score of 3.

4.4. Functional evaluation Part 2 - Qualitative criteria

The functional evaluation criteria indicated below will be applied during Part 2 of functional evaluation to all bids that met the minimum requirements stipulated under Functional evaluation Part 1. During part 2 the Bid Evaluation Committee may:

- Evaluate and score bids based on the bid documents and proposals submitted; or
- Provisionally evaluate and score bidders based on proposals submitted and then invite bidders that met all requirements under Part 1 and a provisional overall score of at least 60% for both functional evaluation parts 1 and 2, to present their bids.

The final evaluation and scoring of bids will based on the proposals submitted, as well as on information provided by bidders during bid presentations (if applicable). Presentations can be used to summarise and clarify bids and may not substantially depart from the proposals submitted.

If a bidder is unable to attend a bid presentation on the date requested by the Bid Evaluation Committee, then the bidder must be afforded another opportunity within 5 workings. If a bidder is for a second time unable to attend a bid presentation then the bid must be evaluated based on the bid documents and proposals submitted only.

<u>Part 2: Minimum functional requirements</u>: Only bids that obtained the <u>minimum score for each criteria</u> as well as an <u>overall score of at least 75%</u> for both functional evaluation parts 1 and 2, will proceed to Price/PPPFA evaluation.

| Fund | ctional Evaluation Criteria | Weight | Min. Score |
|------|--|--------|---------------|
| 2.1 | Understanding the brief. The proposal and / or presentation by the service provider: 1= Did not address the purpose and objectives of the project. 2= Proposal shows minimal understanding of the sector and partially addresses the purpose and objectives of the project. 3= Proposal shows good understanding of the sector and fully addresses the purpose and objectives of the project. 4= Proposal shows exceptional understanding of the sector and policy issues, the purpose and objectives of the project responded innovatively and proposal offered added value to the project. | 3 | 9 |
| 2.2 | Proposed approach 1= Proposed approach is not aligned to the purpose and key questions. 2= Proposed approach is partially aligned to the purpose and key questions. 3= Project design, sample, data collection tools and analytical framework proposed is fully aligned to the purpose and key evaluation questions. 4= In addition to 3, the approach is innovative and will add value beyond the originally intended purpose and objectives of the project. | 3 | 9 |
| 2.3 | Knowledge of and exposure to strategic planning principles and practice, particularly in government. 1= No government planning experience available 2= Proposal makes mention of governmental planning but not convincing in how this will benefit the project 3= Organisation has undertaken relevant government planning and shows in the proposal how it will draw in government planning and insight 5= Recognised relevant planning expertise included in the team (either sector or evaluation) | 5 | 15 |
| 2.4 | Extent to which the methodology is realistic given the scope and time frames of the project 1= Methodology of the project is not aligned to the scope and times frames of the project. 2= Methodology of the project not entirely aligned to scope and time frames and may negatively impact delivery. 3= The methodology is realistic given the scope and time frames of the project. 5= The methodology provides innovative solutions to reduce costs associated with the project. | 5 | 15 |
| 2.5 | Project plan (par 2.4 of ToR and Annexure B3): 1= No project plan included in bid. 2= Project plan does not fully address all deliverables or does not indicate completion within the required time frames. 3= Project plan addresses all deliverables and indicates completion of the project within the required time frames. 4= Project plan addresses all deliverables and indicates completion of the project in significantly less that the envisaged time frames. | 3 | 9 |

4.5. Price / BBBEE / PPPFA

Only bids that meet the minimum administrative and functional requirements / specifications indicated in the ToR (qualifying bids) will be evaluated in terms of the Preferential Procurement Framework Act and related regulations – see attached bid documents. The evaluation method (80/20 or 90/10) and preference points allocation applicable to this bid are indicated in the attached SBD 6.1.

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5. CONTRACT MANAGEMENT

The successful bidder will be required to enter into a service level agreement (SLA) with the Department of Planning, Monitoring and Evaluation. The National Treasury General Conditions of Contract (GCC) will form part of the SLA to be concluded between DPME and the successful bidder. A copy of the standard DPME SLA is available on the DPME tenders website. Bidders should familiarise themselves the content of the standard template.

Bidders should note that:

- All information related to this bid, or information provided to the service provider subsequent to the award of
 this bid, must be treated as confidential and may not be disclosed in any way to third parties without the
 explicit written consent of DPME.
- All right, title and ownership of any Intellectual Property developed by or for the Service Provider or DPME independently and outside of execution/production of the Deliverables related to this bid, and provided during the course of this project ("Background IP") shall remain the sole property of the party providing the Background IP.
- To the extent that the Service Provider utilises any of its Background IP in connection with the Deliverables, such Background IP shall remain the property of the Service Provider and DPME shall acquire no right or interest therein, save that, upon payment of the applicable consideration, the Service Provider shall grant DPME a non-exclusive, royalty-free, non-transferable licence to use such Background IP strictly for purposes of making beneficial use of the Deliverables into which such Background IP has been incorporated.
- All Intellectual Property rights in Bespoke Deliverables are or will be vested in and owned by DPME unless
 specifically agreed otherwise in writing. The Service Provider agrees that it shall not, under any circumstances,
 question or dispute the rights and ownership of DPME in and to the Bespoke Deliverables. DPME shall grant
 the Service Provider a non-exclusive, royalty free, non-transferable licence to use the Bespoke Deliverables for
 the purpose of performing its obligations under this project.
- The Service Provider may not publish or sell, in whole or in part, any Bespoke Deliverables emanating from this project without the explicit written consent of DPME.
- The Copyright of any Bespoke Deliverables shall vest in DPME.

6. SPECIAL CONDITIONS APPLICABLE TO THIS BID

| Initials of specification committee members: | | | |
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